



# USAID Kenya (Peaceful Empowerment in Arid Lands) (2<sup>nd</sup> Quarterly Report, October – December 2015)

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**Peaceful Empowerment in Arid Lands**

**FY 2015 Q4 PROGRESS REPORT**

1<sup>st</sup> October – 31<sup>st</sup> December 2015

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The authors' views expressed in this report do not necessarily reflect the views of the United States Agency for International Development or the United States Government.

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## ACRONYMS AND ABBREVIATIONS

AMECEA	The Association of Member Episcopal Conferences in Eastern Africa
APaD	Agency for Pastoralist Development
CBF	County <i>Bunge</i> Forum
CPCs	County Peace Committees
CSO	Civil Society Organization
DPCs	District (Sub-county) Peace Committees
EWER	Early Warning Early Response
FCA	Finnish Church Aid
MC	Mercy Corps
M&E	Monitoring and Evaluation
MoU	Memorandum of Understanding
NRT	Northern Range Trust
NSC	National Steering Committee for Peace
OCA	Organizational Capacity Assessment
PEACE II	MC USAID Funded Programme
PEACE III	MC USAID Funded Programme
PMP	Performance Monitoring Plan
PPR	Partner Performance Report
PEARL	Peaceful Empowerment in Arid Lands
PYBCF	Pokot Youth Bunge County Forum
SIKOM	Peace Network for Development
TUPADO	Turkana Pastoralist Development Organization

## **I. PEARL EXECUTIVE SUMMARY**

### **Background**

The Peaceful Existence in Arid Lands (PEARL) is a two-year program that aims to increase stability in Northwestern Kenya by supporting Pokot and Turkana communities, government and the private sector to peacefully manage change and increase prosperity. During this reporting quarter, we completed the baseline survey, trained 120 peace actors, performed organizational capacity assessments for TUPADO and West Pokot County Bunge Forum, and signed a working MOU with REGAL-IR. The MOU saw the preparation of a joint work plan with Fin Church Aid under the Partnership for Resilience and Economic Growth (PREG) working plan. Two intra-community dialogues were conducted in Turkana and West Pokot Counties and twenty Peace Monitors trained under the PEACE II program as Early Warning Early Response (EWER) teams were identified and contacted.

Collection of quantitative and qualitative baseline data was completed and analysis of data is ongoing. Initial findings indicate that natural resources remain the key drivers of conflict between the Turkana and Pokot communities.

### **Quantitative Impact**

A total of 120 peace actors (33 women and 87 men) from different peacebuilding agencies and county governments were trained in this reporting quarter. The peace actors have started conducting community peace dialogues with a few of them engaging in negotiation and mediation work. The two community dialogues organized so far have reached a total of 250 people, of whom 96 were women.

**TABLE I: PERFORMANCE DATA TABLE**

INDICATOR TITLE:										
# of people participating the USG-supported events, trainings, or activities designed to build mass support for peace and reconciliation										
INDICATOR NUMBER: Indicator 1.3.2										
UNIT Training of peace actors	DISAGGREGATE BY:									
	Geographic Location	Activity Title	Date	W	M	Subtotal				
	West Pokot County (Kapenguria)	Strengthen local mechanisms, such as Peace Committees and EWER systems, in Pokot and Turkana communities to manage land, natural resources	2-3 Dec 2015	8	22	30				
	Turkana County (Lodwar)		7-8 Dec 2015	7	23	30				
	West Pokot County (Kapenguria)		10-12 Dec 2015	6	24	30				
	Turkana County (Lodwar)		14-15 Dec 2015	12	18	30				
	Totals			33	87	120				
Result: Capacity developed and linkages among Pokot and Turkana local mechanisms to facilitate and enforce inter-community agreements around sustainable natural resource areas of shared Interest (Leadership, knowledge and skills of county and assembly officials enhanced)										
Additional Criteria If other criteria are important, add lines for setting targets and tracking	Baseline	Results Achieved Prior Periods	This Reporting Period 31-Dec-15		Reporting Period 31-Mar-16	Reporting Period 30-Jun-16	Reporting Period 30-Sep-16	FY 2016 Target	FY 2016 Target	End of Activity Target
		Achieved	Target	Achieved	Target	Target	Target	Target	Target	Target

	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M
<b>Sex*: Women (W), Men (M)</b>	180	270	-	-	48	72	33	87	40	80	20	40	-	-	-	-	-	-	-	-
<b>Turkana County</b>	80	135	-	-	20	37	19	41	20	40	10	20	-	-	-	-	-	-	-	-
<b>West Pokot County</b>	100	135	-	-	28	35	14	46	20	40	10	20	-	-	-	-	-	-	-	-

**TABLE 2: PERFORMANCE DATA TABLE**

INDICATOR TITLE:: # of people attending USG-assisted facilitated events geared towards strengthening understanding and mitigating conflict between groups									
INDICATOR NUMBER: Indicator: 2.1.1									
UNIT Intra-Community Dialogues	DISAGGREGATE BY:								
	Geographic Location	Activity Title	Date	W	M	Subtotal			
	West Pokot County (Kaaron kraal, Turkwel Sub-location)	Peace committees facilitate intra- and inter-community dialogues around addressing community resource use patterns, environmental conditions and conflict dynamics.	5 <sup>th</sup> Dec 2015	24	34	58			
	West Pokot County (Takaywa Village, Kaptolomwo sub location, Kaptolomwo Location)		12 <sup>th</sup> Dec 2015	25	33	58			
	Lokwar/Nkuse village -Kaputir location) South Turkana - Turkana County		16 <sup>th</sup> Dec 2015	26	46	72			
	Kabilingimoe watering point, Takaywa/Lokwar village -Kaputir location) South Turkana - Turkana County		18 <sup>th</sup> Dec 2015	21	41	62			
	Totals			96	154	250			
Result: Turkana and Pokot communities understand mutual benefits of cooperation									
Additional Criteria If other criteria are important, add lines for	Baseline	Results Achieved Prior Periods	This Reporting Period 31-Dec-15	Reporting Period 31-Mar-16	Reporting Period 30-Jun-16	Reporting Period 30-Sep-16	FY 2016 Target	FY 2016 Target	End of Activity Target

setting targets and tracking	525		Achieved		Target		Achieved		Target		Target		Target		Target		Target		Target	
	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M
<b>Sex*: Women (W), Men (M)</b>	210	315	-	-	100	150	96	154	53	79	53	79	-	-	-	-	-	-	-	-
<b>Turkana County</b>	90	175	-	-	50	85	47	87	20	45	18	45	-	-	-	-	-	-	-	-
<b>West Pokot County</b>	120	140	-	-	50	65	49	67	33	34	27	34	-	-	-	-	-	-	-	-

**TABLE 3: PERFORMANCE DATA TABLE**

INDICATOR TITLE:						
# of local women, youth and marginalized individuals who are beneficiaries of USG funded interventions						
INDICATOR NUMBER: I.1.3						
UNIT	DISAGGREGATE BY:					
	Geographic Location	Activity Title	Date	W	M	Subtotal
	West Pokot County (Kaaron kraal, Turkwel Sub-location)	Peace committees facilitate intra- and inter-community dialogues around addressing community resource use patterns, environmental conditions and conflict dynamics.	5 <sup>th</sup> Dec 2015	24	16	40
	West Pokot County (Takaywa Village, Kaptolomwo sub location, Kaptolomwo Location)		12 <sup>th</sup> Dec 2015	25	15	40
	Lokwar/Nkuse village -Kaputir location) South Turkana - Turkana County		16 <sup>th</sup> Dec 2015	26	14	40
	Kabilingimoe watering point, Takaywa/Lokwar village -Kaputir location) South Turkana - Turkana County		18 <sup>th</sup> Dec 2015	21	12	33
	West Pokot County (Kapenguria)	Peace Committees co-mediate land and natural resource disputes between Pokot	2-3 Dec 2015	23	14	37



	Turkana County (Lodwar)				and Turkana communities								7-8 Dec 2015		15	10	25				
	West Pokot County (Kapenguria)												10-12 Dec 2015		6	12	18				
	Turkana County (Lodwar)												14-15 Dec 2015		12	10	22				
	Totals										155				103		255				
Result: Capacity developed and linkages among Pokot and Turkana local mechanisms to facilitate and enforce inter-community agreements around sustainable natural resource areas of shared interest																					
Additional Criteria If other criteria are important, add lines for setting targets and tracking	Baseline		Results Achieved Prior Periods		This Reporting Period 31-Dec-15				Reporting Period 31-Mar-16		Reporting Period 30-Jun-16		Reporting Period 30-Sep-16		FY 2016 Target		FY 2016 Target		End of Activity Target		
			Achieved		Target		Achieved		Target		Target		Target		Target		Target		Target		
	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	
Sex*: Women (W), Men (M)					100	150	160	115	53	79	53	79									
Turkana County					50	85	74	46	20	45	18	45									
West Pokot County					50	65	78	57	33	34	27	34									

**TABLE 4: PERFORMANCE DATA TABLE**

INDICATOR TITLE:																				
# of CSOs who engage with the government as the result of USG assistance																				
INDICATOR NUMBER: 1.3.1																				
UNIT Number of structures	DISAGGREGATE BY:																			
	Geographic Location				Activity Title						Date		W		M		Subtotal			
	West Pokot County (Kapenguria)				Organizational Capacity assessment and capacity building trainings for TUPADO and West Pokot Youth Bunge Forum						5 <sup>th</sup> Nov 2015		6		15		21			
	Turkana County (Lodwar)										12 Nov 2015		4		7		11			
	Totals												10		22		32			
Result 1.3 : Informed and empowered citizens participate in county affairs																				
Additional Criteria If other criteria are important, add lines for setting targets and tracking	Baseline		Results Achieved Prior Periods		This Reporting Period 31-Dec-15				Reporting Period 31-Mar-16		Reporting Period 30-Jun-16		Reporting Period 30-Sep-16		FY 2016 Target		FY 2016 Target		End of Activity Target	
			Achieved		Target		Achieved		Target		Target		Target		Target		Target		Target	
	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M	W	M
Sex*: Women (W), Men (M)			-	-			10	22	10	22										
Turkana County			-	-			4	7	4	7										
West Pokot County			-	-			6	15	6	15										

### **Activity 1.1.1: Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities**

In the month of November and December, PEARL trained one hundred twenty (120) peace actors (33 women and 87 men) from West Pokot and Turkana on interest-based negotiation and mediation skills. Half the participants came from Turkana. The trainings were jointly conducted by Mercy Corps, Pokot Youth Bunge County Forum (PYBCF), and the Turkana Pastoralists Development Organization (TUPADO). The actors were also trained on peace building skills using a manual Mercy Corps produced specifically for the Kenyan context.

Participants included DPCs, CPCs, relevant County Government Officials, staff from PYBCF, TUPADO, Ward administrators, Kraal leaders, Maendeleo ya Wanawake officials, religious leaders, youth leaders, Cross Border Peace Committee members, CBO representatives, community mobilizers, and Council of Elders representatives. These individuals have been tasked with negotiating and mediating standing and emerging land and natural resource disputes between the two communities. While some are members of peace committees, others are known influencers that will be deployed from time to time based on the location and nature of conflict. Mercy Corps will track the work of these individuals and provide further strategic capacity building to them as individuals or a group where applicable.

During the training, participants recommended the inclusion of environmental issues in peacebuilding. They noted that the county environments are under growing pressure from a rising population, mining operations, charcoal production, slash and burn agriculture, illegal fishing and poor waste management, especially by the oil prospecting companies. They also recommended the bringing together of all peace actors, especially from the West Pokot side, for ease of coordination of activities – to agree on a common agenda for peace and learn from each other's efforts. They further recommended visits to hot spot areas to identify the causes of conflicts and understand the dynamics of the conflicts in these areas. Security was called out as a major hindrance to peace in most of the hot spot areas, with most participants pointing out that due to a lack of government-led security, most locals had acquired arms for self-defense. They also recommended lobbying Turkana and West Pokot county governments to enter an agreement to initiate joint development projects in contentious border areas.

### **Activity 1.2.1: Bolster EWER system with DPCs/CPCs and community leaders (youth, women, etc.).**

Mercy Corps has been working closely with NSC to coordinate the implementation of this activity. NSC provided Mercy Corps with contacts of some of the trained PEACE II monitors in Turkana and its own peace monitors from West Pokot. PEARL's trained DPCs/CPCs and

Kraal elders attended a NSC EWER training for the Peace Committees and Peace Promotion Officers from Turkana in mid-December 2015. Prior to this, NSC had conducted similar training for Sub County officials and Ward Administrators from West Pokot and Turkana in early Dec 2015, that included identified peace monitors trained under PEACE II and earmarked to work with PEARL to bolster the EWER mechanism. Discussions with the two County governments on the establishment of the early warning Hubs are ongoing. The first training on the modalities of the Hub is planned for the next quarter. PEARL is also in dialogue with other partners, including the PEACE III team, APaD, SIKOM, SAPCONE and other key CSOs both in Turkana and West Pokot Counties such as FCA, ADESO, World Vision, Danish De-Mining Group, ACTED and Oxfam to agree on best modalities of establishing and operating the Hub. These organizations implement resilience, food security, livelihoods and peacebuilding programs in Turkana, working with local government, civil society, and local NGOs.

**Activity 2.1.1: Peace committees facilitate intra- and inter-community dialogues around addressing community resource use patterns, environmental conditions and conflict dynamics**

The one hundred twenty peace actors trained in November/December, have started organizing and holding community dialogues. The first of two community dialogues held in December 2015 was organized by West Pokot Youth Bunge Forum in collaboration with three (3) peace actors in Turkwel, West Pokot. The intra community dialogues were held in Kaaron Kraal and Takaywa Kraal respectively. Kaaron village in Turkwel sub-location is one of the largest Kraals in Central Pokot with a population of 500 inhabitants. The Takaywa Kraal is in Pokot North with a population of approximately 1000 inhabitants. The dialogue meetings in both Kraals revealed that the key conflicts experienced are mainly related to land, pasture, cattle theft and rustling. As a way forward, the communities affirmed their commitment to peace, reiterated their readiness to meet with their Turkana counterparts to explore possible ways of managing the frequent clashes along the Turkwel border, and requested assistance to take their children to school, especially orphans. Provision of machines for irrigation, and the need for a common market in the area to promote inter-community business was also discussed. Mercy Corps plans to engage the two county governments on the possibility of establishing the market in the area as a peace dividend. Mercy Corps and PYBCF were requested to consider providing a seed fund (grants) to enable youth and women to initiate startup businesses, as an alternative to the livestock economy.

**Activity 3.1.1: Develop transparent and participatory planning mechanisms to help government and extractive industries work closely with communities**

This activity did not start as previously planned due to uncertainty at Tullow Oil. While we have made contacts with Tullow Oil leadership, they have not given any concrete commitments on working with us and the county government. We also continue receiving conflicting news in local and international media of a possible transfer of Tullow Oil shares to a new company in Turkana. We continue to follow up with the leadership and hope to start this activity in the coming quarter. In mid-December Mercy Corps and TUPADO held a meeting with the Turkana County Director of Mineral and Natural Resources to follow-up on the need to convene a meeting with Tullow Oil Company and its service providers. The County government of Turkana is very keen on this activity and wants to discuss with Tullow Oil how the discovery of oil is affecting the conflict dynamics in the region, and, more specifically, how the county government and Tullow Oil can work jointly to manage it. The Director promised to involve the Chief Executive Officer of the Ministry of Minerals and Natural resources to help set up the meeting. The meeting is planned for February 2016.

### **TUPADO & West POKOT CBF Program Staff trained on MC Project Cycle Toolkit**

PEARL's local partners, TUPADO and PYBCF, were trained in project management so as to ensure they meet targets, on-time and within budget, as well as have the intended impact. TUPADO and PYBCF staff are being coached through the Mercy Corps Program Management Manual, developed by the Mercy Corps Project Management team.

In December, we held a two day joint program management training for TUPADO and PCYBA. The training focused on applying skills, knowledge and tools to identify requirements, address needs, incorporate the concerns of stakeholders, and balance the competing demands of time, cost, and scope to realize program objectives and achieve program impact. Mercy Corps is committed to being a learning organization and, to increase impact and accountability of its two partners, will continue these type of trainings through the life of the program to improve partner staff effectiveness and program results.

### **Project Administration**

In November 2016, Mercy Corps hired the PEARL Program Officer. The Program Officer is will be responsible for the implementation of program at the community level out of Lodwar office. She will be in constant contact with stake holders and the Turkana and Pokot communities to ensure full participation and implementation. She is reporting to the Mercy Corps PEARL Program Manager.

### **Subsequent Quarter's Work Plan**

In the next quarter, PEARL will focus on the following:

- Finalize Baseline Survey Report
- Continue capacity building of PEARL's partners. (TUPADO and WPYBCF) on financial systems upgrade, M&E, operations, program management and conflict management.
- Hold two inter-communal dialogues
- Activity 1.1.1: Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities (hold community dialogues);
- Activity 3.1.1: Develop transparent and participatory planning mechanisms to help government and extractive industries work closely with communities (hold two meetings with Tullow Oil Company and its service providers and county government);
- Activity 3.2.1: Work with private sector to develop training programs for local youth and other supply chains
- Set up the PEARL M&E System

## **II. KEY ACHIEVEMENTS (Qualitative Impact)**

The Pokot community in Turkwel, (one of the key hot spots), has shown a willingness to meet their Turkana counterparts to discuss ways of ending the conflict that has cost them lives and property for many years. Upon completion of intra community dialogues, we will plan an inter community dialogue that will hopefully come up with strategies for ending the violence in this border area. Likely issues to be tackled include how to jointly engage the national government in resolving the disputed boundaries, how to come up with modalities for the sharing of water, and strategies for dealing with cattle rustling, to be implemented jointly. Mercy Corps will rally other players in the region to support implementation of the resolutions and outcomes of these dialogues

An organizational capacity assessment of TUPADO and West Pokot Youth Bunge Forum has provided useful guidance for what areas require strengthening for the two implementing partners. While TUPADO is fairly well established and has some good structures, PYBCF is still young, and lacks adequate management and technical capabilities. Mercy Corps is drawing an organizational capacity building plan to be implemented over the next one and a half years.

### **Lodwar Peace Actors Forum**

At the Turkana actors' peace forum organized by the Turkana County government in October 2015 and facilitated by PEACE III, a task force constituting the Peace Directorate of Turkana, Mercy Corps, and two other CSOs was formed to see how Turkana County Peace actors can engage. This forum will help improve coordination and collaboration between

and among peace actors in the county. PEARL is also set to benefit immensely from partnership and coordination through its engagement with the Partnership for Resilience and Growth (PREG). The platform will help increase influence and impact of PEARL through wider reach and resource sharing in the Turkana Pokot boundaries with REGAL-IRs peacebuilding program under Finnish Church Aid.

### **PREG MOU**

Mercy Corps has signed an MoU with Finnish Church Aid in which the two institutions commit to enhance strategies for layering, sequencing and integration while implementing peace initiatives in Turkana and West Pokot counties. The MOU has facilitated joint work planning and will report on jointly implemented activities for the shared objectives within the two targeted counties. This was driven by the need to attain maximum impact, demonstrate strategic utilization/investment of donor funds and implement well-coordinated projects.

### **Lessons learned**

#### **Local ownership can be difficult to attain in the face of competition for political power**

The recent efforts in ending the frequent violent conflicts between the Pokot and Turkana are very encouraging. It could lead to local ownership, a desirable outcome of peace operations, which would enable the Pokot and Turkana people to control reform and reconstruction processes. Yet, beyond their public show of commitment, deep mistrust persists between and within these two communities' political leadership—provoking misunderstandings among local constituencies, and making it harder to achieve outcomes which are satisfactory to all of these groups. The channels of communication between county government (governors and MCAs) and the national government (MPs and Senators) political leadership are poor and ineffectual, resulting in mutual distrust, resentment and weak expectations. The dysfunctionality of relationships worsened by the upcoming 2017 general elections is also reflected in how the peace- building agenda is being negotiated between West Pokot and Turkana and the lack of participation by the MPs and Senators in the implementation of resolutions.

### **County Peace Forum**

A lack of strong coordination between Turkana and West Pokot County has led to less impact. It is hoped that the newly constituted Turkana Peace Actors Task Force will streamline activities and lead to a bigger impact.

## **IV. CONSTRAINTS AND OPPORTUNITIES**

### ***Constraints:***

## **Baseline Survey**

The vast terrain was a challenge for both quantitative and qualitative data collections. This led to delays and late completion of data collection which has delayed the completion of the final report by one month.

## **Drought in Ethiopia**

The ongoing drought in Ethiopia has seen the Mereille of Ethiopia move into Todonyang' area of Turkana county, displacing the Turkana and putting more pressure on the limited pasture and water in this area. A violent clash is likely to happen in the near future, which could have a ripple effect in the entire County, with the potential to disrupt ongoing peace initiatives.

## **The onset of local political campaigns for the 2017 general elections**

The campaigns, like in the past, are likely to negatively impact peace work, as most politicians take to ethnic incitement as a vote winning strategy. Most national political leadership in West Pokot and Turkana (Members of Parliament and Senators) have not been supportive of the county government efforts, and are likely to use the opportunity to discredit the county government as they try to capture county leadership positions.

## ***Opportunities:***

The over eight (8) months of continued peace experienced between the Pokot and the Turkana offers a great opportunity to engage these previously warring communities. PEARL is consulting with other partners on how to immediately and proactively engage the transformed warriors (aka peace ambassadors), idle youth, and women on long term peacebuilding activities and alternative livelihood sources.

The West Pokot County Deputy Governor has asked PEARL to facilitate a meeting for all agencies working on peace in the County in the month of February 2016. If realized, this is an initiative that will draw a clear map of peace organizations in the County with the hope of improving coordination, lessening duplication, enhancing collaboration and networking for impact.

## **V. PERFORMANCE MONITORING**

In the months of November/December, a baseline survey was conducted to:

- I. Establish and measure the capacity of local mechanisms for resolving land and natural resource disputes.



- II. Examine the extent of inter-communal cooperation between Turkana and Pokot communities.
- III. Analyze the extent of trust and cooperation among government, private sector and local communities.
- IV. Assess the capacity of local partners.

Data analysis from the household survey is ongoing, and is projected to be ready by mid-February 2016. A mixed methods approach was utilized in which both quantitative and qualitative data was collected for analysis. With a margin of error of five per cent and a confidence level of 95 per cent, a simple random sample of 420 households was covered for a total population of 216, 968.

Table 1: Households Sample

County	Total Households	Proportion (%)	Sample
Turkana	123,191	56.8	239
West Pokot	93,777	43.2	181
<b>Total</b>	<b>216,968</b>	<b>100</b>	<b>420</b>

The following was the actual distribution of the collection and sampling.

County	Sub-County	Ward/Sub-Location	Total no. of participants	Household Sample
Turkana	Turkana Central	Kerio Delta	2	40
		Lodwar Township	2	40
	Turkana South	Lobokat	2	40
		Lokichar	2	40
	Loima	Kotaruk/Lobei	2	40
		Turkwel	2	39
	Turkana Team Leader		1	
West Pokot	Kapenguria (West Pokot)	Kapenguria	2	31
		Sook	2	30
	Sigor (Pokot Central)	Sekerr	2	30
		Masool	2	30
	Kacheliba (Pokot North)	Kiwawa	2	30
		Alale	2	30
	West Pokot Team Leader		1	
Consultant			1	
Mercy Corps Staff	Program Manager		2	
<b>Total Households Sampled</b>				<b>420</b>

The study team conducted key informant interviews with local opinion leaders (County Security Advisors, Sub County Commissioners, Sub County Administrators and Ward Administrators, Sub County Peace Committee Chairs, chiefs, members of peace committees, peace monitors, and local civil society representatives, among others). Seventeen (17) interviews were conducted in both counties. Six (6) FGDs were conducted with exclusive sessions for women, men (including elders from the Kraal), and youth.

Preliminary findings indicate that competition over natural resources remains the key driving factor of violent conflict between the Pokot and Turkana communities. Specifically, land ownership, pasture, and water remain the key drivers of violent conflict between the Turkana and Pokot, with more than half (58%) of respondents believing that the root causes of conflict were related to ownership or competition over natural resources. Local mechanisms for resolving land and natural resource disputes do exist and are performing to some degree, with inter-communal cooperation between Turkana and Pokot communities noted to have improved within the last six months.

## **VI. PROGRESS ON GENDER STRATEGY**

While PEARL does not have a gender strategy, Mercy Corps has set 40% as the target number of women to be reached with PEARL activities. Mercy Corps believes that it is impossible to build resilience against violent conflicts in communities without also addressing systemic gender inequality. PEARL will ensure that while its activities address the root causes of violence between the Pokot and Turkana, the processes and any agreements reached are inclusive. Of the 250 peace actors to be trained, at least 100 will be women. To date, of the 120 already trained, 33 were women. Ninety-five women have also participated in community dialogues, with 35 from Turkana and 60 from West Pokot.

## **VII. PROGRESS ON ENVIRONMENTAL MITIGATION AND MONITORING**

Nothing to report.

## **VIII. PROGRESS ON LINKS TO OTHER USAID PROGRAMS**

PEARL has signed a MoU with REAGAL-IR to progress PREG's objectives of layering sequencing and collaboration. Besides working closely with Finnish Church Aid, PEARL will also work closely with other resilience building programs in Turkana and West Pokot, including very close collaboration with PEACE III.

## **IX. PROGRESS ON LINKS WITH GOK AGENCIES**

The program is on track in working with all key and relevant county and national government officers. In Lodwar, the program is working closely with the directorate of peace and conflict management, the Deputy Governor's office, Ministry of Lands, and Ministry of Minerals and Natural Resources. In West Pokot, apart from the initial contacts with the local polytechnics to enhance youth skills and employability with the assistance of the office of the governor, PEARL has also developed a strong working relationship with the Deputy Governor's Office which is in charge of the County peace issues. PEARL is also working very closely with the Kenya National CEWERU, especially in coordination and strengthening of its early warning, early response activities.

## **X. PROGRESS ON USAID FORWARD**

Periodic evaluation and institutional capacity strengthening of PEARL's local implementing partners, TUPADO and Pokot County Youth Bunge Forum, is on-going. Further evaluations were undertaken in the month of December and capacity building plans are currently being prepared. Staff from the two agencies were given a two-day introductory training on program management. This will be followed with custom trainings to improve the program implementation and administrative capabilities of the two organizations.

## **XI. SUSTAINABILITY AND EXIT STRATEGY**

PEARL has an in-built sustainability and exit strategy, which includes strengthening of the county government's capacities and relationships to be able to continue this work after program end. Mercy Corps will also continue to strengthen the capacity of local peace actors and structures, like Peace Committees, including its local partners, TUPADO and West Pokot Bunge Forum, to ensure they can deliver impactful programs in future.

## **XII. GLOBAL DEVELOPMENT ALLIANCE (if applicable)**

Not applicable

## **XIII. SUBSEQUENT QUARTER'S WORK PLAN**

### **Conduct Baseline Assessment**

Between **January and February 2016**, Mercy Corps will finalize the baseline assessment report to establish a benchmark from which we will measure progress. The baseline survey will be used to test the proposed program theories of change and to refine target indicators

to monitor and inform how to best assess results from various program activities. The final report is projected to be completed by February 2016.

**Activity 1.1.1: Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities**

The trained Peace Committees, with technical support from Mercy Corps, will continue co-mediating emerging land and natural resource based conflicts. The conflicts will be tracked and documented and the success of peace actors in resolving them recorded.

**Activity 1.2.1: Bolster EWER system with DPCs/CPCs and community leaders (youth, women, etc.).**

We have identified twenty peace monitors that worked under PEACE II and made contacts with the National Steering Committee for Conflict Management (NSC/CEWERU) on modalities of implementing this activity. The setting of the Early Warning Early Response Hub, will be realized once agreements on how collaboration and coordination with other agencies and the County government are complete. PEARL is also in dialogue with PEACE III partners APaD, SIKOM, SAPCONE and other key CSOs, both in Turkana and West Pokot Counties, including FCA, ADESO, World Vision, Danish De-Mining Group, ACTED, and Oxfam, to agree on modalities. These organizations will be critical parts of the early warning and response Hubs.

The NSC in early and mid-December trained Peace Committees, ward representatives and Peace Promotion Officers from Turkana and West Pokot. As earlier envisioned, this activity will build on the achievements of PEACE II, use PEACE III infrastructure in the Karamoja cluster, and leverage learnings and tools used in the Peace III program. To align our efforts to changes at the CEWARN, from using individual peace monitors to working with local CBOs and NGOs to report incidences/tensions, PEARL reached out to PEACE III partners in West Pokot and Turkana Counties in December to strengthen their ability to monitor, report to CEWARN and respond to tensions. PEARL held a joint meeting with SIKOM, APaD and SAPCONE to introduce the idea of working together to strengthen a local mechanism that directly supports the regional CEWARN mechanism. In the next quarter, PEARL will conduct trainings for these three agencies and identify others that could benefit from this kind of training.

**Activity 2.1.1: Peace committees facilitate intra- and inter-community dialogues around addressing community resource use patterns, environmental conditions and conflict dynamics**

Based on the pattern, history and seasonality of violent conflicts between the Turkana and Pokot, in **February and April 2016**, PEARL will build on already undertaken intra-communal

dialogue sessions, followed by a series of cross-community dialogues that allow groups to air grievances, express their needs and interests around resource use and access, and identify mutual benefits from cooperation around natural resource management and land use. We will review the outcome of the baseline survey and use the results to make any adjustments that may be required.

### **Activity 3.1.1: Develop transparent and participatory planning mechanisms to help government and extractive industries work closely with communities**

A principle grievance among community members is that decisions from government and extractive industries are not transparent and made without consultation. With new revenues coming to the counties through devolution, and soon, oil revenue, transparent planning processes are needed to ensure the legitimacy and credibility of local officials and new private sector actors to the region. At a recent press conference, Turkana County Government officials expressed frustration at what they termed a lack of consultation by Tullow Oil on what they are doing in the County (Kenya Television Network, 9:00 pm news, August 10, 2015); the private sector is less familiar with participatory planning processes. Starting in **late February and spilling into March 2016**, we will hold consultative meetings with the County Governments of Turkana, and the management of Tullow Oil and its respective service providers, to agree on a mentorship program for the two institutions.

### **Activity 3.2.1: Work with private sector to develop training programs for local youth and other supply chains**

A repeated grievance is that the extractive industries, in particular Tullow, are not hiring locals for oil-related services. Tullow has expressed interest in hiring locally and largely has, for unskilled work. They also provide scholarships for youth to receive additional training.<sup>1</sup> Starting in **March 2016**, in consultation with Tullow, the County Governments of West Pokot and Turkana, and other stakeholders, we will facilitate<sup>2</sup> training with local organizations and technical and vocational schools for 150 youth. The national government has subsidized vocational training programs by Ks. 15,000, but young people are not utilizing this waiver. In both West Pokot and Turkana counties, the County Governments have implemented numerous improvements in the vocational sector—constructed and renovated vocational training centers across the two counties and given them equipment, including motor vehicle engines, both manual and automatic, welding machines, and welding generators, battery chargers and desktop computers for training. Mercy Corps will borrow from its experience in Wajir where we facilitated the training of 200 pastoralists' drop-out youths in demand-

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<sup>1</sup> However, in both the media and in our assessment, people raised questions about how the recipients of these scholarships were chosen.

<sup>2</sup> Identify young people for training, create linkages with the private sector, and offer some limited financial assistance where required

driven artisan courses, including tailoring, carpentry, mechanics, welding, plumbing, electrical, and hairdressing in partnership with private sector players. Forty percent of the beneficiaries will be girls and the training will be done through active attachment to private business entities, including Tullow Oil. Of those trained, we expect some to establish their own businesses, while others will join gainful employment from existing businesses. Despite their current poor status, we plan to make them active participants in the labor market.

### **Develop M&E Systems**

In the month of **February and March 2016**, Mercy Corps will fully assess the capacity of TUPADO and West Pokot CBF in M&E System to determine levels of strength and capacity needs. During the same period, Mercy Corps will, in collaboration with the two agencies, develop a capacity building framework to strengthen their organizational capacity based on the findings of the assessments.

During the program design, an area of weakness of TUPADO and West Pokot CBF was their M&E systems. While TUPADO has some capacity in collecting data, organizing and storing requires improvement, West Pokot CBF, will need help in all areas of M&E, including log frames and other M&E frameworks. Starting in late February 2016 and spilling into March 2016, our M&E Officer will spend a significant time working with TUPADO and West Pokot CBF staff on constructing M&E systems to ensure there is no double-counting and other checks and balances so that errors are reduced.

### **TUPADO & West POKOT CBF Program Staff trained on MC Project Cycle Toolkit**

With the already completed program and finance assessments, in the month of **February and March 2016**, Mercy Corps will assess levels of strength and capacity needs of TUPADO and West Pokot CBF program management to determine levels of strength and capacity needs. Mercy Corps will, in collaboration with the two agencies, develop a capacity building framework to strengthen their organizational capacity based on the findings of the assessments. As earlier stated, areas of focus will be:

**Project Cycle Management:** Based on the outcome of the assessment, the PEARL Program Manager will continue to train, coach and mentor members of the TUPADO and West Pokot CBF team through our Program Management Manual, which was developed with the support of the Project Management team. TUPADO and West Pokot CBF staff will continue to shadow Mercy Corps team members, gradually taking on more responsibility in implementing the EWER system. In all capacity building activities, Mercy Corps will use a combination of direct training and on-the-job coaching and mentoring to ensure our partners can increase their capacity in these arenas.

## TIME TABLE

### PROPOSED ACTIVITIES (JANUARY –MARCH 2016)

	2016		
	Q3		
ACTIVITY (PERSON RESPONSIBLE)	JAN	FEB	MAR
Finalize Baseline Assessment (DCD, PM, Consultant M&E and external evaluator)			
Activity 1.1.1: Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities			
Activity 1.1.2: Technical and material support for land use planning and agreement development			
Activity 1.2.1: Bolster EWER system with DPCs/CPCs and community leaders (youth, women, etc.).			
Activity 2.1.1: Peace committees facilitate intra- and inter-community dialogues around addressing community resource use patterns, environmental conditions and conflict dynamics			
Activity 3.1.1: Develop transparent and participatory planning mechanisms to help government and extractive industries work closely with communities			
Activity 3.2.1: Work with private sector to develop training programs for local youth and other supply chains			
Ability to lead Negotiation training using MC curriculum			
Develop M&E System			
Continued TUPADO & West POKOT CBF Program Staff capacity development and review on MC Project Cycle Toolkit			
TUPADO & West Pokot CBF Procurement systems updated			

## XIV. FINANCIAL INFORMATION

### Budget Details

T.E.C.: \$1,199,985

Cum Oblig: \$1,199,985

Cum Expenditure:  
\$75,945

Obligation	1st Quarter Actual Expenditures	2nd Quarter Projected Expenditures	3rd Quarter Projected Expenditures	4th Quarter Projected Expenditures
Total: 1,199,985	1,800	74,146	227,528	234,849
Salary and Wages	875	15,658	37,000	37,000
Fringe Benefits	511	7,030	12,580	12,580
Travel, Transport, Per Diem	63	4,412	4,860	4,860
Equipment and Supplies		4,289	83,157	83,157
Subcontracts*		23,661	27,500	33,000
Allowances	-	-	-	-
Participant Training*	-	-	-	-
Construction*	-	-	-	-
Other Direct Costs	105	4,820	7,389	7,389
Sub-grants*		4,786	23,930	24,750
Overhead*	246	9,490	31,112	32,113
G&A*	-	-	-	-
Material Overhead*				

\* When applicable.

**Budget notes** (List assumptions, major changes, estimations, or issues intended to provide a better understanding of the numbers.)

BUDGET NOTES	
Salary and Wages	Salaries for the coming quarters are calculated based on the expected number of engaged staff in program implementation.
Fringe Benefits	Fringe benefits are constant ratio against all salaries and wages calculated based on the Kenya Labor Law requirements and Mercy Corps internal policies.
Travel, Transport, Per Diem	With the completion of project introduction, and familiarity/bye-in visits, travel expenses are projected to drop marginally in the coming quarter as focus shifts to implementation.



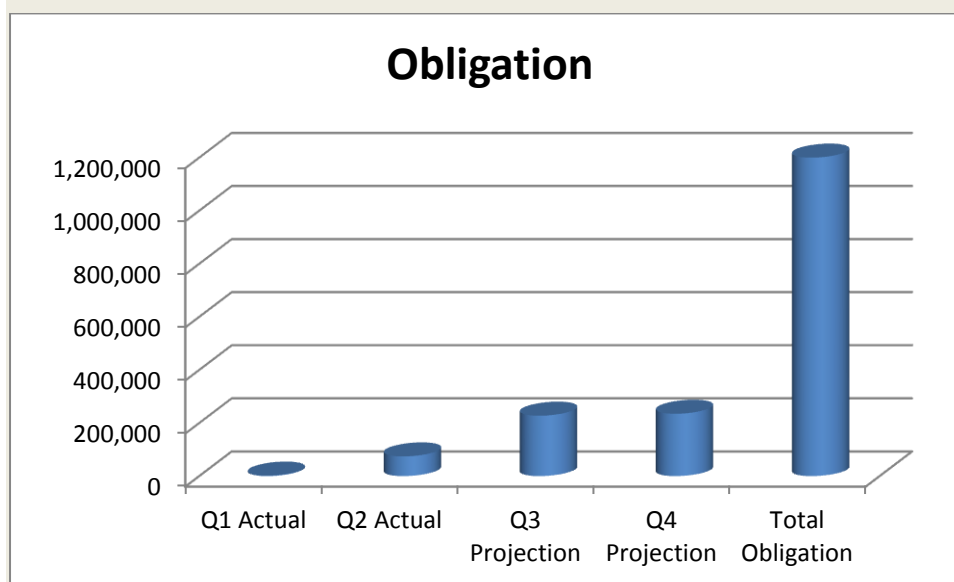
<b>Equipment and Supplies</b>	Equipment and supplies will decrease sharply in the coming quarter as most of what was required has been purchased
<b>MC Program activities</b>	Expenditures related to activities to be implemented directly by Mercy Corps in West Pokot and Turkana Counties is projected to be increasingly utilized in the coming quarters.
<b>Allowances</b>	-
<b>Participant Training</b>	-
<b>Construction</b>	No construction costs have been incurred or are expected.
<b>Other Direct Costs</b>	The level of expenditures is based on the historical costs and shall remain in the current level.
<b>Subgrants</b>	Amounts transferred to TUPADO and West Pokot youth Bunge Forum will continue to increase in the coming quarters as more activities are implemented and their organizational capacity is increased.
<b>Indirect Costs</b>	Calculated as per Award conditions.
<b>G&amp;A</b>	-
<b>Material Overhead</b>	-

### Cash Flow Report and Financial Projections (Pipeline Burn-Rate)

The cash flow chart (Chart 1) below is derived from the financial table (Table 2), also provided in this section of the report. Both provide a visual representation of the “burn rate” of the project – both actual and projected. The main categories include:

- 1) **Obligations** (the funds authorized to date for expenditure on the project; this is NOT the Total Estimated Cost, but amount already obligated up to the time of the writing of this report),
- 2) **Actual expenditures** through the current reporting period, and
- 3) **Pipeline projection** (expenditures expected, by quarter, for the coming three quarters, based on planned project hiring, procurements, expansions, etc.)

**CHART 1: OBLIGATION Vs CURRENT AND PROJECTED EXPENDITURE**



## XVII. GPS INFORMATION

Implementing Mechanism/ Activity	Task	Activity Name	Implementing Partner	Sub-Awardee	Amount	Start Date	End Date	Nationwide?	Location	Admin 1 (County)	Longitude	Latitude	Precision Code	Admin 2 (Constituency)	Admin 3 (Location)	Admin 4 (Sub location)	Admin 5 (Town/Village)
PEARL	Peace Actors Training	Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities	Mercy Corps	TUPADO and West Pokot CBF	\$70,000	2 Dec 2015	3 Dec 2015	N	Lutheran Guest House	West Pokot	36.7313897	-1.249261	Near exact location	Kapenguria	Chewoyet	Chewoyet	Chewoyet
PEARL	Peace Actors Training	Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities	Mercy Corps	TUPADO and West Pokot CBF	\$70,000	9 Dec 2015	10 Dec 2015	N	KEFRI	Turkana	35.5973	3.11911	Local Town Center	Turkana Central	Lodwar	Lodwar	Forest
PEARL	Peace Actors Training	Peace Committees co-mediate land and natural resource disputes between	Mercy Corps	TUPADO and West Pokot CBF	\$70,000	12 Jan 2016	13 Jan 2016	N	Horizon Resort - Kapenguria	West Pokot	36.7313897	-1.249261	Near exact location	West Pokot	Mnagei	Psigirio	Kaamuino

		Pokot and Turkana communities															
PEARL	Peace Actors Training	Peace Committees co-mediate land and natural resource disputes between Pokot and Turkana communities	Mercy Corps	TUPADO and West Pokot CBF	\$70,000	20 Jan 2016	21 Jan 2016	N	KEFRI	Turkana	35.5973	3.11911	Local Town Center	Turkana Central	Lodwar	Lodwar	Forest